

# Consultation response on behalf of Minton to the Solihull Draft Local Plan Review Supplementary Consultation 2019

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### Consultation response on behalf of Minton to the Solihull Local Plan Review Draft Local Plan Supplementary Consultation January 2019

This is the response of Minton to the supplementary consultation by Solihull Council on the Solihull Draft Local Plan January 2019. The purpose of the response is to comment the draft Plan and promote the site at Oak Farm Catherine de Barnes for inclusion as a housing allocation within the Plan. The response is by question order. The original response to the Solihull Draft Local Plan 2016 consultation is also attached which highlights the reasons why the full Oak Farm site should be an allocation within the Local Plan. We have also carried out our own Green Belt Assessment a copy of which is attached.

#### **Local Housing Need**

 Do you believe there are exceptional circumstances that would justify the Council using an alternative approach, if so what are the exceptional circumstances and what should the alternative approach be?

Would accept, in principle, that there are no exceptional circumstances. This position may change depending on the results of the Government consultation.

#### **Site Selection Methodology**

2. <u>Do you agree with the methodology of the site selection process, if not why</u> not and what alternative/amendment would you suggest?

Basic elements of the Methodology acceptable and workable however elements of the process are flawed, over complicated and confused. Little if any improvement on methodology in Solihull Draft Local Plan 2016. More specifically:



- a) Non-compliant with Government policy NPPF on strong defensible Green Belt boundaries. The refinement criteria at bullet point 5 in each column refers to "sites that would use or create a strong and defensible boundary to define the extent of land to be removed from the Green Belt". National Green Belt policy at Paragraph 139 states that "when defining Green Belt Boundaries plans should................................. (f) Define boundaries clearly, using physical features that are readily recognisable and likely to be permanent". There is no reference to creating boundaries, which as well as being contrary to national policy, would act against the spirit of planning.
- b) Lack of consistency throughout the site assessments particularly when comparing sites in the same location.
- c) Site assessments incomplete in some instances e.g. Site Ref 122 land at south of Dog Kennel lane (commentary), Site Ref 176 land at west of Dickens Heath (commentary).
- d) Site selection process, hierarchy and refinement criteria becoming overcomplicated.
- e) Flawed judgements or lack of sound reasons why some sites allocated, rejected and others de-allocated.
- f) No advantage in creating and labelling sites yellow, blue and subsequently amber. This merely creates an unnecessary stage in the methodology adding to confusion and unnecessary complexity. Delete this element of the methodology and either allocate the amber sites or reject them as proposed allocations

#### **Balsall Common**

3. Do you agree with the infrastructure requirements identified for Balsall Common, if not why not, or do you believe there are any other matters which should be included?



Notwithstanding the fact that it is entirely appropriate for Balsall Common to accept housing development as part of this Plan, under the proposals identified within this SDLP 2019 Supplementary Consultation Balsall Common will become a major settlement within Solihull Borough. The proposed amendment to the Green Belt boundary on the eastern side of Balsall Common will have significant implications for development over and above the allocations proposed. Lifting Green Belt restrictions on land will put considerable pressures for development and the future growth of Balsall Common with insufficient consideration on how this will be dealt with within this supplementary consultation, including infrastructure provision.

The lack of employment proposals within Balsall Common will exacerbate the settlements commuter image and fly in the face of sustainability credential Solihull may wish to exhibit.

4-9 <u>Do you believe that sites 1, 2, 3, 21, 22, 23. Should be included as allocated sites, if not why not; Do you have any comments on the draft concept masterplans for the sites?</u>

General points on the housing allocations:

Paragraph 101 of the SDLP 2019 supplementary consultation highlights clearly the concerns that relate to some of the proposed allocations in Balsall Common. It states:

- a) "Some of the sites, in particular Barratt's Farm, have multiple and potential complex land assembly issues. It is important that sites such as this are considered in a comprehensive manner to avoid piecemeal developments occurring".
- b) "This needn't necessarily preclude a phased approach where one parcel of land or part of a site may be available for development in advance of



- another, but this should be in accordance with an approach agreed by the Council and all relevant landowners/development promoters".
- c) "Before being finally included in the plan, it will be necessary for the varied land interests to demonstrate to the Council that they are prepared to work on a collaborative and comprehensive basis to ensure a quality development is possible and can be satisfactorily delivered. This will include joint responsibility for the provision of infrastructure". This latter point will also be relevant to other sites around the village which also need to ensure they contribute towards the provision of the required infrastructure.

The above points raise legitimate doubts about the likelihood of comprehensive development of some of the proposed allocations particularly when complex land assembly issues are highlighted and where approaches need to be agreed by the Council and all relevant landowners and the fact that before being finally included in the plan it will be necessary for the varied land interests to demonstrate they can work collaboratively and comprehensively together.

This inevitably raises doubts about sites coming forward within the Plan period, if at all. This is particularly relevant with the Barratt's farm proposed allocation and adjoining land within the proposed eastern Green Belt boundary particularly where land has not even been promoted for development.

4. <u>Site 1 Barratt's Farm</u> – The above comments regarding land assembly are particularly relevant to this proposed allocation. There is also no certainty over the provision of HS2 and the Balsall Common By-pass and as such there must be doubts over the provision of a firm eastern Green Belt boundary, without which and it is acknowledged within the site assessment that the site would result in an indefensible Green Belt boundary.



Some of the site is within the highest performing parcel in the Green Belt Assessment but not referenced in the site assessment.

- 5. Site 2 Frog Lane no comments
- 6. <u>Site 3 Windmill Lane</u> The above comments regarding land assembly are relevant to this proposed allocation. Although endeavouring to provide a firm and defensible Green Belt boundary the site becomes increasing remote from the settlement in accessibility terms and produces a somewhat contrived, insensitive and illogical addition to Balsall Common which could result in a visually unattractive entrance into the settlement from the South.
- 7. <u>Site 21 Pheasant Oak Farm</u> The above comments regarding land assembly are particularly relevant to this proposed allocation. Acknowledged within the site assessment document as:
  - a) "...... part high (highest) performing parcel in the Green Belt Assessment and would result in an indefensible Green Belt boundary to the east.
  - b) "Site has a low level of accessibility....." and
  - c) "Could be considered subject to provision of clear firm green belt boundaries".
  - d) "Development should preferably be on land that is more highly accessible, and/or performs least well in Green Belt terms and/or provides strong defensible boundaries".

Again this allocation is heavily reliant on the building of a bypass and the assembly of land outside the site allocation. Hardly glowing commentary for an allocation.

8. <u>Site 22 Trevallion Stud</u> – The above comments regarding land assembly are particularly relevant to this proposed allocation. Firm and defensible green



belt boundaries would only be created when considered in a comprehensive manner which cannot be assured.

The site is also identified as having high visual sensitivity in the Landscape Character assessment and from an assessment on site it is clearly evident that the land extends into open countryside impacting considerably on the openness of the Green Belt at this point.

9. Site 23 Lavender Hall Farm – The site assessment would not immediately suggest this site was suitable for allocation. It lies within the highest performing Green Belt Parcel, the landscape character assessment identifies that the site has high visual sensitivity. If HS2 is built the site would lie in a narrow belt between two highly used railway lines, hardly an ideal situation for residential development. The site would also lie outside the suggested firm and defensible Green Belt boundary east of Balsall Common and at odds with the implied development intentions to the east of Balsall Common. Also being contaminated land its viability would come into question.

It is difficult to understand why this site is proposed for allocated within the Plan

10. Do you have any comments on potential changes to the Green belt boundary

east of the settlement that would result in the removal of the "washed over"

Green Belt from those areas not covered by a formal allocation

The proposed amendment to the Green Belt boundary on the eastern side of Balsall Common will have significant implications for development over and above the allocations proposed. Lifting Green Belt restrictions on land will put considerable pressures for development and the future growth of Balsall



Common and its elevation in settlement hierarchy within the Borough with insufficient consideration on how this will be dealt with within this supplementary consultation.

Also, part of the proposed allocation sites and those areas not allocated for development lie within the highest performing area within the Green Belt Assessment.

#### **Blythe**

In general, the proposed allocations fail to fulfil the intentions for the future of the area (Blythe), particularly in retaining the distinctive character of the settlements and avoiding coalescence.

The proposals fail to live up the to the intentions of Paragraph 131 of the supplementary document in respect of settlement identity and ensuring coalescence is avoided through sensitive development.

#### 11. Infrastructure Requirements

No objection in principle on infrastructure however, the current lack of traffic assessments make it difficult to adequately assess what highway improvements are necessary and impact on the choice of sites and site alternatives.

12. <u>Do you believe that site 4 land west of Dickens Heath Road should be</u>
<u>included as an allocated site, if not why not; Do you have any comments on</u>
the draft concept masterplan for the site?

The supplementary consultation confirms the distinct nature of the villages in Blythe set within and separated by attractive countryside and Green Belt



giving the villages a sense of remoteness. In particular Dickens Heath is described as a modern multi award winning village guided by an architect led masterplan. It goes on to say that significant new development at Dickens Heath will add vibrancy and vitality whilst retaining the intrinsic character of a distinctive village separated by open countryside.

The proposed allocation at Site 4 does not conform to any of the statements above or the more detailed statement in the supplementary consultation itself. Development here would result in the coalescence of Dickens Heath with Whitlocks End and Majors Green and identified as such in the Green Belt Assessment scoring and the site assessment document. The landscape character assessment also highlights the site as highly visually sensitive.

The intrinsic character of the multi award winning Dickens Heath was developed over time through concept planning, Public Local Inquiries and extensive masterplanning and maintained through, Architect, Developer, Resident and LA Working Parties. This would be lost through an ill-thought out addition to the west of the village having no relationship with the original concept or masterplan. Hardly sensitive treatment to an award winning settlement.

This is particularly emphasised by the illustrative masterplan which makes no reference to how it would complement or enhance the village of Dickens Heath and even goes on to say that "Further work is needed to identify links from the new development to Dickens Heath Village Centre". In other words no thought has been given to this process and appears somewhat of an afterthought.



Site 4 in fact has been dismissed as an allocation at a number of Public Local Inquiries over many years since the Solihull Local Plan has been reviewed and the concept of Dickens Heath new village emerged in the early 1990s

Irrespective of what the Site Assessment commentary suggests (which is incomplete) there is coalescence.

There are no identified sites, local or otherwise, for the necessary relocation of Sports pitches.

There is concern and no evidence has been provided for the impact of development on the highway system, particularly the route to Shirley on narrow and winding roads and junctions.

13. Do you believe that site 11 The Green should be included as an allocated site, if not why not; Do you have any comments on the draft concept masterplan for the site?

Identified as an employment site in the Solihull local Plan 2013 and a mixed use site in the SDLP 2016 (housing and employment). Would support a mixed use allocation but recent planning decisions would appear to negate this suggestion.

There is conflict with the employment policy within the SDLP 2016 and the future balance between employment and housing in the Borough. No indication as to where the B1 uses on site would relocate to.



14. <u>Do you believe that site 12 south of Dog Kennel Lane should be included as an allocated site, if not why not; Do you have any comments on the draft concept masterplan for the site?</u>

Although accepting the Councils Strategy of urban expansion this site raises concerns over compliance with government policy and the Council's own methodology and site selection process which includes using planning judgement to refine selection.

On Green Belt grounds and Landscape Character assessment concerns are expressed over the proposed development.

Government policy states that "......the essential characteristics of Green Belts are their openness and there permanence." The land to the south of Shirley opposite Dog Kennel Lane (site 12) clearly exhibits such openness which is further enhanced by the land gently sloping towards Cheswick Green and clearly demonstrated when viewed from Dog Kennel Lane looking south towards Cheswick Green. Open vistas southwards are clearly evident form Dog Kennel Lane. This is further compounded by the Council's site selection assessment which also identifies the site as lying within a landscape character area of high sensitivity. Development here would extend built development out into open countryside

Government policy also states at Paragraph 139:

"When defining Green belt boundaries plans should:

(f) define boundaries clearly using physical features that are readily recognisable and likely to be permanent".

In the SDLP 2019 Supplementary consultation the proposed approach to Blythe states at Paragraph 144:



"Given that the opportunities to develop on previously developed land in Blythe are extremely limited, Green Belt release will be required and a redefined Green Belt boundary will need to be established. In accordance with national planning policy, such boundaries should be defined clearly, using physical features that are readily recognisable and likely to be permanent". The document then goes on to say at paragraph 154:

"Site 12 is within a parcel of moderately performing Green Belt, and given the existing field structure, does not have a clear contiguous defensible Green Belt boundary to the south. This will need to be provided by a strong edge to the proposed development e.g. a new road, which will demarcate the built-up area from the surrounding countryside and provide a meaningful gap with Cheswick Green".

Conflicting statements and constructing a new road to form the Green Belt boundary does not conform to Government policy.

This then raises the issue that given the existing field structure does not have a clear contiguous defensible Green Belt boundary to the south how in complying with national policy would coalescence with Cheswick Green be prevented and what impact would there be on openness, developing out into open countryside and impact on landscape character.

15. <u>Do you believe that site 26 Whitlocks End Farm should be included as an allocated site, if not why not; Do you have any comments on the draft concept masterplan for the site?</u>

Until the masterplan for site 26 is finalised and the areas designated as housing or public open space the issue of coalescence with Majors Green will



remain irrespective of the railway line which lies in between and the comment that it will provide visual separation.

Until traffic surveys and analysis of the A34 and surrounding roads are completed and made public it is impossible to suggest, in terms of vehicular traffic movement, that Bills Lane/Haslucks Green Road would be/are any more or less congested than Dickens Heath Road. Dickens Heath Road, more recently upgraded, certainly provides a less onerous, less convoluted and safer route to the A34, the town centres of Shirley and Solihull, the M42 and beyond. Also, Bills Lane and Haslucks Green Road will have to deal with traffic from site 4 as well as its own. This would suggest the contrary is in fact true.

#### Hampton in Arden & Catherine de Barnes

Response to the site in Catherine de Barnes should be read in conjunction with the response to the consultation on the Solihull Draft Local Plan (SDLP) 2016 Oak Farm Catherine de Barnes Site Ref 136.

16. <u>Do you agree with the infrastructure requirements identified for Hampton in Arden, if not why not, or do you believe there are any other matters which should be included?</u>

No objection in principle

17. <u>Do you believe that site 6 Meriden Road should be included as an allocated site, if not why not; Do you have any comments on the draft concept masterplan for the site?</u>



Land to the west of this site was allocated for housing in the 2013 Local plan on condition that the former ammunition depot was reclaimed for open space or if not available an alternative development solution delivering open space was forthcoming. This situation still exists and so calls into question the allocation. Also the viability of the site may be affected dependent on any potential contamination issues as a consequence of the former use of the site.

18. Do you believe that site 24 Oak Farm should be included as an allocated site, if not why not; Do you have any comments on the draft concept masterplan for the site?

This response should be read in conjunction with the submission to the Solihull Draft Local Plan 2016 Consultation (Site Ref 136).

Firstly, it is noted and it is agreed that Catherine de Barnes should be a settlement where limited and proportionate development is accepted. New development will assist with the future viability and vitality of Catherine de Barnes provided it is proportionate to the settlement, in the right location and contribute to the health and well-being of the community.

The site at Oak Farm should be included as an allocation as promoted in the submission to the SDLP 2016 consultation (Site Ref 136)

Although it is welcomed that land at Oak Farm has been included as a proposed housing allocation in the SDLP supplementary consultation (site 24), it is considered that the allocation should include the land to the east up to Friday Lane, the full extent of the original submission (Site Ref 136). See



the omission sites below for a full explanation of why it is appropriate for the full site to be allocated.

#### **Hockley Heath**

19. <u>Do you agree with the infrastructure requirements identified for Hockley</u>

Heath, if not why not: do you believe there are any other matters that should be included?

No objection in principle although consideration should be given to enable the provision of a doctors surgery.

20. <u>Do you believe that site 25 land south of School Road should be included as</u>
an allocated site, if not why not; Do you have any comments on the draft
concept masterplan for the site?

No objection in principle

21. <u>Do you have any comments to make on potential changes to the Green Belt boundary north of School Road that would result in the removal of the washed over Green Belt from this ribbon development?</u>

Should site 25 be allocated then there would be no objection to the run of development along School Road being removed from the Green Belt in the interest of consistency and in line with Paragraph 361 of the SDLP 2016.



#### **Knowle, Dorridge & Bentley Heath**

22. <u>Do you agree with the infrastructure requirements identified for Knowle,</u>

<u>Dorridge & Bentley Heath, if not why not: do you believe there are any other</u>

matters that should be included

No objection in principle

23. <u>Do you believe that site 8 Hampton Road should be included as an allocated site, if not why not; Do you have any comments on the draft concept masterplan for the site?</u>

No objection in principle

24. <u>Do you believe that site 9 land south of Knowle should be included as an allocated site, if not why not; Do you have any comments on the draft concept masterplan for the site?</u>

No objection in principle

#### **Solihull Town Centre & Mature Suburbs**

25. <u>Do you agree with the infrastructure requirements identified for Solihull and the Mature Suburbs if not why not: do you believe there are any other matters that should be included</u>

No objection in principle



26. <u>Do you believe that site 16 east of Solihull should be included as an allocated site, if not why not; Do you have any comments on the draft concept masterplan for the site?</u>

No objection in principle.

27. <u>Do you believe that site 17 Moat Lane Vulcan Road should be included as an allocated site, if not why not; Do you have any comments on the draft concept masterplan for the site?</u>

Potential conflict with employment Policy P3 on retention of employment land. Relocation of employment uses may be an option but to where within Solihull? No indication is given within the Plan of such an option. This calls into question the deliverability of the site.

28. <u>Do you believe that site 18 Sharmans Cross Road should be included as an allocated site, if not why not; Do you have any comments on the draft concept masterplan for the site?</u>

No objection in principle providing suitable relocation of sports facilities available. No commitment given to either deliverability or relocation. Playing pitches not in surplus in Solihull therefore development of the site uncertain.

#### Solihull Town Centre

Overall proposed housing capacity and the capacity within the Plan period considered to be unachievable within the pan period.



#### Meriden

29. <u>Do you agree with the infrastructure requirements identified for Solihull and the Mature Suburbs if not why not: do you believe there are any other matters that should be included</u>

No objection in principle

30. <u>Do you believe that site 10 west of Meriden should be included as an allocated site, if not why not; Do you have any comments on the draft concept masterplan for the site?</u>

Agree in principle

#### North Solihull, Marston Green & Castle Bromwich

- 31. No objection in principle
- 32. No objection in principle
- 33. No objection in principle

#### **Green Belt**

34. Should the washed over Green Belt status of these settlements/areas be removed and if so what should the new boundaries be? If not why do you think the washed over status of the settlement should remain.

Agree that the settlements/areas should be removed from the Green Belt

35. Should the washed over status of these settlements/areas remain, if not why not



The washed over status of the settlements should remain.

36. Are there any other areas of the Borough where washed over status should be reviewed, if so which areas and why.

See responses to omission sites where Green Belt status should be removed and sites removed from the Green Belt

37. Compensatory provision for land being removed from the Green Belt

No comment

#### **Omitted sites**

38. Do you have any comments on these amber sites, i.e. is it right they should be omitted, or do you believe they should be included, if so why?

As already indicated in answer to the question on the methodology (Q2) there is no advantage in creating and labelling sites yellow, blue and subsequently amber. This merely creates an unnecessary stage in the methodology adding to confusion and unnecessary complexity. Delete this element of the methodology and either allocate the amber sites or reject them. The sites would be commented on or not under omission sites in general.



## 39. Are there any red sites omitted which you believe should be included, if which one(s) and why

#### Site 136 Oak Farm Catherine de Barnes

This response should be read in conjunction with the submission to the Solihull Draft Local Plan 2016 Consultation (Site Ref 136).

Firstly, it is noted and it is agreed that Catherine de Barnes should be a settlement where limited and proportionate development is accepted. New development will assist with the future viability and vitality of Catherine de Barnes provided it is proportionate to the settlement, in the right location and contribute to the health and well-being of the community.

The site at Oak Farm should be included as an allocation as promoted in the submission to the SDLP 2016 consultation (Site Ref 136)

Although it is welcomed that land at Oak Farm has been included as a proposed housing allocation in the SDLP supplementary consultation (site 24), it is considered that the allocation should include the land to the east up to Friday Lane, the full extent of the original submission (Site Ref 136).

The Boundary of the site which is mature substantial tree and hedgerow together with Friday Lane would make a firmer and more defendable Green Belt Boundary than that identified in the supplementary document. This additional portion of the site has no current use, has not been used for agricultural purposes and its size and location adjoining current commercial uses does not lend itself to any potential agricultural use in the future. The



condition of the land although not regarded in the site assessment document by the Council as Brownfield can best be described as similar to urban fringe

Appropriate development of the full site would not impact on the character and attractiveness of the village indeed the site as a whole would be improved to the benefit of Catherine de Barnes.

This additional portion makes little contribution to landscape quality or the purposes of the Green Belt even though it is in a highly performing area of the Green Belt in the Green Belt Assessment document. The site does not contribute to the openness of the Green Belt and could not be regarded as extending out or encroaching into open countryside.

The site from the traffic island on the eastern edge of the village is clearly part of the settlement, Friday Lane being the visual boundary between the settlement and open countryside. A drive along Friday Lane would confirm that position.

The site up to Friday Lane is in one ownership and readily available for development. Friday Lane and the substantial hedgerow along the complete site boundary provides a firm, substantial and permanent Green Belt boundary, accepted as such in the Council's site assessment and is in line with national policy. Appropriate and substantial planting to reinforce the existing planting along the site boundary would complement the adjacent woodlands.

As an example of inconsistency at Trevellion Stud Balsall Common (Proposed Allocation Site 22) and at Windmill Lane Balsall Common (Proposed Allocation Site 3) roads have specifically been identified as creating the



necessary firm and defensible Green Belt boundary. Surely Oak Farm is no different.

With the addition of this small area of land to the proposed allocation site 24, once development was completed, on approaching Catherine de Barnes from the east, open countryside would give way to woodland on the right, a copse of trees on the roundabout in front and on the left an attractively landscaped and sensitive development with the careful use of public open space. This would lead into Catherine de Barnes, which would be an appropriate and attractive entrance into the village. If the whole site was allocated the planting along the whole frontage of Friday Lane and Hampton Lane would be secured, managed and maintained through the masterplanning stage and beyond which at present it isn't.

The addition of this land to the east would still remain within the parameters of a limited and proportionate expansion of the settlement.

As previously stated we have carried out our own Green Belt Assessment.

Overall the Assessment has concluded there would only be a slight adverse effect on the openness and qualities of a limited part of the Green Belt if the site were to be removed from the Breen Belt.

We would ask that a formal site visit is undertaken to assess the site.

#### Affordable housing Policy and open Market Housing Mix

40. No evidence has been provided to justify the alternative approach now being taken. It appears that the Council is using affordable housing policy to deal with identified issues associated with market housing mix such as delivering smaller housing, increasing densities and minimising Green Belt release.



The current approach of requiring affordable contributions on total sq meterage or habitable rooms/floorspace would not comply with affordable housing site thresholds set out by Government in the Written Ministerial Statement dated 28<sup>th</sup> November 2014 or para 64 of the NPPF 2019.

41. This is not considered an effective approach. Standard Practise is to calculate on number of units. This provides more certainty at the outset of development. A change from this could see an adverse impact on the delivery of affordable housing.

New viability evidence should be carried out to support this new approach.

- 42. Considered to be an inappropriate approach as discussed in 40 & 41.
- 43. Should be about providing an appropriate mix of housing for all and responding to need across the board i.e. families, elderly, self-build as well as smaller units.

#### Any other comments

None at this time